### SINGLE AUDIT

FOR THE FISCAL YEAR ENDED JUNE 30, 2008



# Mary Taylor, CPA Auditor of State

Board of Education Madison Plains Local School District 55 Linson Road London, Ohio 43140-9751

We have reviewed the *Independent Auditors' Report* of the Madison Plains Local School District, Madison County, prepared by Manning & Associates CPAs, LLC, for the audit period July 1, 2007 through June 30, 2008. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Madison Plains Local School District is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Saylor

April 7, 2010



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### MANNING & ASSOCIATES CPAs, LLC

6105 NORTH DIXIE DRIVE DAYTON, OHIO 45413-0449

### INDEPENDENT AUDITORS' REPORT

Madison Plains Local School District Madison County 55 Linson Road SW London, Ohio 43140-9751

To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Madison Plains Local School District, Madison County, (the District), as of and for the year ended June 30, 2008, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Madison Plains Local School District, Madison County, as of June 30, 2008, and the respective changes in financial position, cash flows, and budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated January 26, 2010 on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Madison Plains Local School District Madison County Independent Auditors' Report Page 2

Management's discussion and analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to opine on the financial statements that collectively comprise the District's basic financial statements. The federal awards expenditure schedule is required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not required part of the basic financial statements. We subjected the schedule of federal awards expenditures to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Manning & Associates CPAs, LLC

January 26, 2010

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2008

The discussion and analysis of the Madison Plains Local School District's (the School District's) financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2008. The intent of this discussion and analysis is to look at the School District's performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the School District's financial performance.

### Financial Highlights

Key Financial Highlights for 2008 are as follows:

- q General Revenues accounted for \$12.9 million in revenue or 85% of all revenues. Program specific revenues in the form of charges for services and sales, operating grants and contributions accounted for approximately \$2.3 million or 15% of total revenues of \$15.2 million.
- **q** Total program expenses were \$13.1 million in Governmental Activities.
- q In total, net assets of Governmental Activities increased \$2,153,189 from 2007.

### **Using this Annual Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Assets and Statement of Activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other nonmajor funds presented in total in one column. In the case of Madison Plains Local School District, the general fund is by far the most significant fund.

### Reporting the School District as a Whole

Statement of Net Assets and the Statement of Activities

While this document contains the large number of funds used by the School District to provide programs and activities, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2008?" The Statement of Net Assets and the Statement of Activities answer this question. These statements include *all assets* and *liabilities* excluding fiduciary funds using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2008

These two statements report the School District's *net assets* and *changes in those assets*. This change in net assets is important because it tells the reader that, for the School District as a whole, the *financial position* of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio which restrict revenue growth, facility conditions, required educational programs, and other factors.

In the Statement of Net Assets and the Statement of Activities, the School District activities are listed as Governmental:

**q** Governmental Activities – All of the School District's programs and services are reported here, including instruction, support services, operation and maintenance of plant, pupil transportation, food service operation and extracurricular activities.

### Reporting the School District's Most Significant Funds

### Fund Financial Statements

Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's only major governmental fund is the general fund.

Governmental Funds - Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is reconciled in the financial statements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2008

### The School District as a Whole

Recall that the Statement of Net Assets provides the perspective of the School District as a whole.

Table 1 provides a summary of the School District's net assets for 2008 compared to 2007:

(Table 1) Net Assets						
		Governmen	tal Ac	ctivities		
		2008		2007		
Assets						
Current and Other Assets	\$	12,940,764	\$	12,165,814		
Capital Assets		3,621,923		3,206,860		
Total Assets		16,562,687		15,372,674		
Liabilities						
Long-Term Liabilities		534,014		732,654		
Other Liabilities		5,776,114		6,540,650		
Total Liabilities		6,310,128		7,273,304		
Net Assets						
Invested in Capital Assets, Net of Debt		3,602,445		3,162,224		
Assets, Net of Debt		3,002,443		3,102,224		
Restricted		625,277		649,105		
Unrestricted (Deficit)		6,024,837		4,288,041		
Total Net Assets	\$	10,252,559	\$	8,099,370		

Total net assets increased by \$2,153,189. Total assets increased \$1,190,013 which were the result of increased cash at year end and capital asset additions exceeding depreciation expense. Total liabilities decreased \$963,176 which was mainly attributable to accrued wages, compensated absences, vacations payable and matured compensated absences decreasing as a result of about 15 people retiring at the end of fiscal year 2007. These retirees were not included in the calculations of the above liabilities, therefore making these liabilities lower.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2008

Table 2 shows the changes in net assets for fiscal year 2008 compared to 2007.

### (Table 2) Changes in Net Assets

	Governmental Activities			
	2008	2007		
Revenues				
Program Revenues:				
Charges for Services	\$ 1,168,946	\$ 1,161,706		
Operating Grants	1,108,447	1,067,109		
Capital Grants	12,399	20,596		
General Revenue:				
Property Taxes	6,371,173	4,826,302		
Grants and Entitlements	6,176,607	6,080,606		
Payment in Lieu of Taxes	10,097	0		
Other	374,363	327,752		
Total Revenues	15,222,032	13,484,071		
Program Expenses				
Instruction	7,317,720	7,327,630		
Support Services	4,720,059	4,999,778		
Food Service	576,926	580,829		
Extracurricular Activities	442,990	361,027		
Interest and Fiscal Charges	11,148	12,635		
Total Expenses	13,068,843	13,281,899		
Change in Net Assets	2,153,189	202,172		
Net Assets Beginning of Year	8,099,370	7,897,198		
Net Assets End of Year	\$ 10,252,559	\$ 8,099,370		
v				

Overall revenue increased approximately \$1,737,961 over fiscal year 2007. Tax revenue increased during 2008 based on timing changes of receiving property tax advances for the County. Program expenses decreased from \$13.3 million in 2007 to \$13.1 million in 2008. The decrease in total program expenses reflects decreases in salaries, fringe benefits (health insurance and retirement), purchased services (utilities and special education costs) and other expenses.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2008

The majority of revenues supporting governmental activities are general revenues. General revenues totaled \$12,932,240, or 85 % of total revenue, which the most significant portion of the general revenue being local property taxes. The remaining amount of revenue received was in the form of program revenue which equaled \$2,289,792 or 15% of total revenue.

Instructional expenses comprise 56 % of governmental program expenses. Additional supporting services, including program expenses of pupils, instructional staff and operation and maintenance of plant, encompassed an additional 40.5 %. The remaining 3.5 % of program expenses is used for other obligations of the School District such as extracurricular activities.

### **Governmental Activities**

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements. All governmental activity had total revenues of \$15.2 million and expenses of \$13.1 million.

(Table 3) Governmental Activities

	20	008	2007			
	Total Cost	Net Cost	Total Cost	Net Cost		
	of Service	of Service	of Service	of Service		
Instruction	\$ 7,317,720	\$ 5,892,070	\$ 7,327,630	\$ 5,968,796		
Support Services:						
Pupils and Instructional Staff	890,027	855,031	892,681	844,816		
Board of Education, Administration						
Fiscal and Business	1,759,626	1,754,626	1,708,227	1,708,227		
Operation and Maintenance of Plant	923,957	923,957	1,117,752	1,117,752		
Pupil Transportation and Central	1,146,449	1,112,526	1,281,118	1,240,522		
Food Service	576,926	(13,069)	580,829	23,322		
Extracurricular Activities	442,990	242,762	361,027	116,418		
Interest Charges	11,148	11,148	12,635	12,635		
		* <del></del>				
Total	\$ 13,068,843	\$ 10,779,051	\$ 13,281,899	\$ 11,032,488		

#### **Governmental Activities**

Instruction, Pupils and Instructional Staff a comprise 62.8% of governmental program expenses. Pupil Transportation and the Operation/Maintenance of Plant account for 13.7% of governmental program expenses.

The dependence upon tax revenues for governmental activities is apparent. The community, as a whole, is by far the primary support for Madison Plains Local School District students.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2008

### General Fund Budgeting Highlights

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the general fund.

During the course of fiscal year 2008, there were minor changes to the School District's total general fund budget. The School District uses site-based budgeting and the budgeting system which are designed to tightly control total site budgets but provide flexibility for site management.

For the general fund, budget basis revenue was \$12.7 million, which is over the original budget estimate of \$12.2 million. Final appropriations of \$12.8 million were over original appropriations of \$11.5 million, there were no individually significant events that caused this variance, more was budgeted throughout the individual line items.

### Capital Assets and Debt Administration

### **Capital Assets**

At the end of fiscal year 2008, the School District had \$3.6 million invested in land, building improvements, furniture and equipment, and vehicles. Table 4 shows fiscal year 2008 balances compared with 2007, net of depreciation.

(Table 4)
Capital Assets at June 30
(Net of Depreciation)

	2008		_	2007	
Land	\$	824,440	_	\$	824,440
Land Improvements		298,639			212,411
<b>Building Improvements</b>		1,750,568			1,759,256
Furniture and Equipment		220,913			223,219
Vehicles		527,363			179,946
Textbooks		0			7,588
Total Capital Assets	\$	3,621,923	-	\$	3,206,860

The \$415,063 increase in capital assets was attributable to additions exceeding depreciation expenses and disposals. See Note 8 to the basic financial statements for detail on the School District's capital assets.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2008

Ohio law requires school districts to set aside 3% of certain revenues for capital improvements and an additional 3% for textbooks. For fiscal year 2008, this amounted to \$221,481 for each set aside. The School District had qualifying disbursements during the year that exceeded the capital improvements requirements but not for the textbook set aside. See Note 20 for additional information.

#### **Debt**

At June 30, 2008, the School District had \$235,000 in bonds outstanding with \$20,000 due within one year. Table 5 summarizes bonds outstanding.

### (Table 5) Outstanding Debt, at June 30

		Governmental Activities		
		2008		2007
General Obligation Bonds Payable:	¢	225 000	¢	255 000
HB 264 Energy Conservation	\$	235,000	\$	255,000

HB 264 Energy Conservation Bonds were issued to reduce energy consumption in buildings owned by the School District. See Note 13 to the basic financial statements for detail on the School District's long-term obligations.

### **Current Issues**

The School District has a good financial position. The Board of Education and administration closely monitor the District's revenues and expenditures in accordance with its financial forecast and the District's Improvement plan. The administration continues to carefully plan its expenditures to provide adequate resources to meet student needs over the next several years.

The School District has settled negotiations with both the Madison Plains Education Association and the Ohio Association of Public School Employees. We have secured wage agreements through June 30, 2012. The agreements fall within the five year forecast and will help the School District maintain its financial position.

The School District is currently trying to pass a bond issue to build a new K-12 facility through the Ohio School Facilities Commission (OSFC) Exceptional Needs Program. OSFC would pay for 36% of the project cost.

The School District will have a renewal issue on the November 2010 ballot. The issue will be a renewal of an 8 mil, three year operating levy first passed in calendar year 2005.

### Contacting the School District's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the Treasurer, at Madison Plains Local School District, 55 Linson Road SW, London, Ohio 43140.

**Basic Financial Statements** 

Statement of Net Assets June 30, 2008

		overnmental Activities
Assets:	Φ.	5 000 511
Equity in Pooled Cash and Investments	\$	7,029,711
Receivables:		5 707 716
Taxes		5,787,716
Intergovernmental		123,337
Nondepreciable Capital Assets		824,440
Depreciable Capital Assets (Net)		2,797,483
Total Assets		16,562,687
Liabilities:		
Accounts Payable		35,045
Accrued Wages and Benefits		721,259
Intergovernmental Payable		302,802
Accrued Vacation Leave Payable		22,819
Deferred Revenue		4,388,452
Claims Payable		298,737
Early Retirement Incentive Payable		7,000
Long -Term Liabilities:		
Due Within One Year		106,822
Due in More Than One Year		427,192
Total Liabilities		6,310,128
Net Assets:		
Invested in Capital Assets, Net of Related Debt		3,602,445
Restricted for:		, - ,
Capital Projects		468,618
Other Purposes		49,483
Set Asides		107,176
Unrestricted		6,024,837
Total Net Assets	\$	10,252,559

Statement of Activities For the Fiscal Year Ended June 30, 2008

	Program Revenues					Net (Expense) Revenue and Changes Changes in Net Assets			
	Expenses		Charges for Services and Sales	(	Operating Grants and ontributions	Gı	Capital rants and ntributions	- G	overnmental Activities
Governmental Activities:									
Current:									
Instruction:									
Regular	\$ 6,138,070	\$	712,711	\$	375,695	\$	0	\$	(5,049,664)
Special	769,415		11,879		325,365		0		(432,171)
Vocational	410,235		0		0		0		(410,235)
Support Services:									
Pupils	424,796		0		0		0		(424,796)
Instructional Staff	465,231		0		34,996		0		(430,235)
Board of Education	30,070		0		0		0		(30,070)
Administration	1,227,241		0		0		0		(1,227,241)
Fiscal	501,976		0		5,000		0		(496,976)
Business	339		0		0		0		(339)
Operation and Maintenance of Plant	923,957		0		0		0		(923,957)
Pupil Transportation	868,817		6,524		0		12,399		(862,293)
Central	277,632		0		15,000		0		(250,233)
Food Service Operations	576,926		387,426		202,569		0		13,069
Extracurricular Activities	442,990		50,406		149,822		0		(242,762)
Interest and Fiscal Charges	11,148		0		0		0		(11,148)
Total Governmental Activities	\$ 13,068,843	\$	1,168,946	\$	1,108,447	\$	12,399		(10,779,051)
	General Revenu Property Taxes I General Purpos Debt Services Capital Projects Grants and Entitl Investment Earni	Levied es		ed to S	Specific Prog	rams			6,016,747 29,873 324,553 6,176,607 207,642
	Payments in Lieu	-	ixes						10,097
	Miscellaneous								166,721
	Total General R	evenue	es					-	12,932,240
	Change in Net A	ssets							2,153,189
	Net Assets Begin	ining o	of Year						8,099,370
	Net Assets End o	of Year	-					\$	10,252,559

Balance Sheet Governmental Funds June 30, 2008

	 General	 Other Governmental Funds	 Total Governmental Funds
Assets:			
Equity in Pooled Cash and Investments	\$ 6,209,190	\$ 622,981	\$ 6,832,171
Restricted Cash and Cash Equivalents Receivables:	107,176	0	107,176
Taxes	5,498,542	289,174	5,787,716
Interfund	27,161	0	27,161
Intergovernmental	 16,455	 106,882	 123,337
Total Assets	\$ 11,858,524	\$ 1,019,037	\$ 12,877,561
Liabilities:			
Accounts Payable	\$ 27,179	\$ 7,866	\$ 35,045
Accrued Wages and Benefits	656,809	64,450	721,259
Interfund Payable	0	27,161	27,161
Intergovernmental Payable	276,383	26,419	302,802
Early Retirement Incentive Payable	7,000	0	7,000
Deferred Revenue	 4,417,549	 340,271	 4,757,820
Total Liabilities	5,384,920	466,167	5,851,087
Fund Balances:			
Reserved for Encumbrances	425,274	20,922	446,196
Reserved for Property Taxes	1,080,993	55,785	1,136,778
Reserved for Textbooks/Instructional Materials Unreserved:	107,176	0	107,176
Designated for Contingencies Undesignated, Reported in:	540,000	0	540,000
General Fund	4,320,161	0	4,320,161
Special Revenue Funds	0	87,329	87,329
Capital Projects Funds	 0	 388,834	 388,834
Total Fund Balances	 6,473,604	 552,870	 7,026,474
Total Liabilities and Fund Balances	\$ 11,858,524	\$ 1,019,037	\$ 12,877,561

Reconciliation of Total Governmental Fund Balances to Net Assets Governmental Activities June 30, 2008

<b>Total Governmental Fund Balances</b>		\$ 7,026,474
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore, are not reported in the funds.		3,621,923
Other long-term assets are not available to pay for current- period expenditures and therefore, are deferred in the funds. Grants Delinquent Property Taxes	\$ 106,882 262,486	369,368
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore, are not reported in the funds.  General Obligation Bonds Capital Leases	 (235,000) (19,478)	(254,478)
Some expenses reported in the statement of activities do not use the current financial resources and therefore, are not reported as expenditures in governmental funds.  Compensated Absences Vacation Leave Payable	 (279,536) (22,819)	(302,355)
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net assets.		(208,373)
Net Assets of Governmental Activities		\$ 10,252,559

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2008

	General		Total Governmental Funds	
Revenues:				
Taxes	\$ 6,053,679	\$ 344,707	\$ 6,398,386	
Intergovernmental	6,255,455	816,284	7,071,739	
Investment Income	204,033	3,608	207,641	
Tuition and Fees	731,114	39,531	770,645	
Extracurricular Activities	50,625	149,822	200,447	
Charges for Services	(	387,426	387,426	
Payments in Lieu of Taxes	10,097	7 0	10,097	
Gifts and Donations	(	26,209	26,209	
Miscellaneous	100,949	23,973	124,922	
Total Revenues	13,405,952	1,791,560	15,197,512	
<b>Expenditures:</b>				
Current:				
Instruction:				
Regular	5,861,504	232,752	6,094,256	
Special	552,787	225,992	778,779	
Vocational	400,198	3	400,198	
Support Services:	•		,	
Pupils	378,588	3 43,261	421,849	
Instructional Staff	389,514		463,063	
Board of Education	30,070	, , , , , , , , , , , , , , , , , , ,	30,070	
Administration	1,135,099		1,191,583	
Fiscal	475,743		490,718	
Business	339	*	339	
Operation and Maintenance of Plant	901,705		904,675	
Pupil Transportation	1,245,979	*	1,261,017	
Central	258,614		275,882	
Food Service Operations	11,443		568,125	
Extracurricular Activities	250,931		420,043	
Capital Outlay	83,837		185,562	
Debt Service:	65,65	101,723	165,502	
Principal Retirement	(	45,158	45,158	
Interest and Fiscal Charges		11,148	11,148	
Total Expenditures	11,976,351	1,566,114	13,542,465	
Excess of Revenues Over (Under) Expenditures	1,429,601	225,446	1,655,047	
Other Financing Sources (Uses):				
Proceeds from Sale of Capital Assets	2,500	0	2,500	
Transfers In	, (		6,535	
Transfers Out	(5,715		(6,535)	
Total Other Financing Sources and (Uses)	(3,215	5,715	2,500	
Net Change in Fund Balance	1,426,386	231,161	1,657,547	
Fund Balance at Beginning of Year	5,047,218	321,709	5,368,927	
Fund Balance at End of Year	\$ 6,473,604	\$ 552,870	\$ 7,026,474	

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities For the Fiscal Year Ended June 30, 2008

Net Change in Fund Balances - Total Governmental Funds		\$ 1,657,547
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures, however, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which additions exceeded depreciation in the current period.		
Capital Asset Additions	\$ 654,519	44 - 0 - 0
Current Year Depreciation	 (239,456)	415,063
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Grants	51,734	
Delinquent Property Taxes	(27,214)	24,520
Repayment of capital lease and bond principal are expenditures in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.  Capital Leases Bond Principal	 25,158 20,000	45,158
Some expenses reported in the statement of activities do not use the current financial resources and therefore, are not reported as expenditures in governmental funds.		
Compensated Absences	146,482	
Early Retirement Incentive	7,000	
Vacation Leave Payable	 (22,819)	130,663
The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the district-wide statement of activities. The net revenue (expense) of internal service		
funds is reported with governmental activities.		 (119,762)
Change in Net Assets of Governmental Activities		\$ 2,153,189

Statement of Revenues, Expenditures, and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
General Fund
For the Fiscal Year Ended June 30, 2008

	Budgeted	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues:				
Taxes	\$ 5,105,383	\$ 5,428,849	\$ 5,428,849	\$ 0
Intergovernmental	6,188,068	6,241,834	6,241,834	0
Investment Income	180,000	204,033	204,033	0
Tuition and Fees	665,909	714,659	714,659	0
Extracurricular	41,916	50,625	50,625	0
Payments In Lieu of Taxes	10,097	10,097	10,097	0
Miscellaneous	28,538	55,239	55,239	0
Total Revenues	12,219,911	12,705,336	12,705,336	0
Expenditures:				
Current:				
Instruction:				
Regular	5,483,831	6,083,325	6,083,324	1
Special	477,052	529,204	529,204	0
Vocational	359,379	398,666	398,666	0
Support Services:				
Pupils	346,140	383,980	383,979	1
Instructional Staff	380,881	422,519	422,518	1
Board of Education	80,126	88,885	88,885	0
Administration	1,055,004	1,170,337	1,170,337	0
Fiscal	435,953	483,612	483,612	0
Business	306	339	339	0
Operation and Maintenance of Plant	824,837	915,008	915,007	1
Pupil Transportation	1,182,332	1,311,585	1,311,585	0
Central	298,420	331,043	331,043	0
Operation of Non-Instructional Services	28,234	31,321	31,321	0
Extracurricular Activities	224,956	249,548	249,548	0
Capital Outlay	323,451	358,811	358,811	0
Total Expenditures	11,500,902	12,758,183	12,758,179	4
Excess of Revenues Over (Under) Expenditures	719,009	(52,847)	(52,843)	4
Other Financing Sources (Uses):				
Proceeds from Sale of Capital Assets	5,000	2,500	2,500	0
Refund of Prior Year Expenditures	44,184	59,331	59,331	0
Other Financing Uses	(8,575)	0	0	0
Advances Out	(25,000)	(25,000)	(25,000)	0
Transfers Out	0	(5,715)	(5,715)	0
Total Other Financing Sources (Uses)	15,609	31,116	31,116	0
Net Change in Fund Balance	734,618	(21,731)	(21,727)	4
Fund Balance at Beginning of Year	5,731,346	5,731,346	5,731,346	0
Prior Year Encumbrances Appropriated	167,016	167,016	167,016	0
Fund Balance at End of Year	\$ 6,632,980	\$ 5,876,631	\$ 5,876,635	\$ 4

Statement of Fund Net Assets Proprietary Fund June 30, 2008

	A	Governmental Activities Internal Service Fund		
Assets Equity in Pooled Cash and Investements	\$	90,364		
<b>Liabilities</b> Claims Payable		298,737		
Net Assets Unrestricted	_\$	(208,373)		

## Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Fund For the Fiscal Year Ended June 30, 2008

	Governmental Activities Internal Service Fund
Operating Revenues:	
Charges for Services	\$ 1,388,554
Other Revenue	17,203
Total Operating Revenues	1,405,757
Operating Expenses:	
Purchased Services	28,420
Claims	1,497,099
Total Operating Expenses	1,525,519
Change in Net Assets	(119,762)
Net Assets Beginning of Year	(88,611)
Net Assets End of Year	\$ (208,373)

Statement of Cash Flows
Proprietary Fund
For the Fiscal Year Ended June 30, 2008

	Governmental Activities Internal Service Fund		
Cash Flows From Operating Activities:			
Cash Received for Charges for Services	\$	1,405,757	
Cash Paid for Goods and Services Cash Paid for Claims		(28,420) (1,426,790)	
Net Cash Provided By (Used For) Operating Activities		(49,453)	
Net Increase (Decrease) in Cash and Cash Equivalents		(49,453)	
Cash and Investments at Beginning of Year		139,817	
Cash and Investments at End of Year	\$	90,364	
Reconciliation of Operating Income (Loss) to Net Cash Provided By (Used For) Operating Activities:			
Operating Income (Loss) Adjustments:	\$	(119,762)	
Increase (Decrease) in Liabilities			
Claims Payable		70,309	
Total Adjustments		70,309	
Net Cash Provided By (Used For) Operating Activities	\$	(49,453)	

Statement of Fiduciary Net Assets Fiduciary Funds June 30, 2008

	Private Purpose Trust		Agency	
<b>Assets</b> Equity in Pooled Cash and Cash Equivalents	\$	33,751	\$	124,981
Total Assets	\$	33,751	\$	124,981
Liabilities Due to Students Undistributed Monies		0		83,849 41,132
Total Liabilities		0	\$	124,981
Net Assets Held in Trust for Scholarships		33,751		
Total Net Assets	\$	33,751		

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2008

### Note 1 – Description of the School District

Madison Plains Local School District (the "School District") was formed in 1968, the result of a consolidation of the Plains District and the Madison South District. This new District covered 270 square miles. The newly appointed Board of Education, Isaiah Call, Donald Dorn, Donald Laird, Marion Moats, and C. B. Stoer, met for the first time on June 22, 1968.

In 1969 the School District operated six buildings: Madison Rural School, which housed kindergarten-fourth, seventh and eighth grades; Midway School with first, third, and fifth grades; South Solon School housed kindergarten, first, second, fourth, and sixth grades; Mt. Sterling School with kindergarten through sixth grades and grades nine through twelve; Fairfield School with students in grades kindergarten through eighth, and, lastly, the Madison South High School housed grades ten, eleven, and twelve. Beginning with the 1971-72 school year, all 10th, 11th, and 12th grade students of the School District began to attend the Madison South building.

In 1976, the School District was still operating six buildings, employed 105 certified and 69 noncertified employees with an operating budget of just over two million dollars a year. Property valuation was \$56 million dollars and the School District operated on 22 mills. Student enrollment was 2,013, seventy of whom attended the Central Ohio Joint Vocational School. In 1978, the South Solon Elementary School was closed and sold. That same year the Madison-Plains High School, housing ninth through twelfth grades, opened for instruction.

Currently, the School District operates five buildings -three elementary schools housing grades kindergarten through fifth; one middle school with grades six, seven, and eight; and one high school which houses grades nine through twelve.

The School District is a body political and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The School District is a local district as defined by Section 3311.03 of the Ohio Revised Code. The School District operates under an elected Board of Education (5 members) and is responsible for the provision of public education to residents of the School District.

As of June 30, 2008, the average daily membership (ADM) was 1,448. The School District employed 98 certified employees and 68 non-certificated employees. The School District is supervised by the Madison County Educational Service Center, a separate entity.

The School District provides regular, vocational and special instruction. The School District also provides support services for the pupils, instructional staff, general and school administration, business and fiscal services, facilities acquisition and construction services, operation and maintenance of plant, student transportation, food services, extracurricular activities and non-programmed services.

### Reporting Entity

A reporting entity is comprised of the primary government, component units and other organizations that are included to insure that the financial statements of the School District are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the School District. For Madison Plains Local School District, this includes general operations, food service and student related activities of the School District.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services p erformed or provi ded by the organization; or (2) the School District is legal ly entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt or the levying of taxes. The School District has no component units.

The dis trict participates in two jointly governed organizations, and on e in surance pool. These organizations are the Mi ami Valley Education Computer Association (MVECA), the Central Ohio Joint Vocational School, and the Ohio School Boards Association Workers Compensation Group. These organizations are presented in Notes 9 and 18.

### Note 2 – Summary of Significant Accounting

The basic financial statements of the School D istrict have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The School District also applies Financial Accounting Standards Board (FASB) Statements and In terpretations issued on or before N ovember 30, 1 989, to its governmental activities provided they do not conflict with or contradict GASB pronouncements.

### A. Basis of Presentation

The School District's basic fina neial st atements consist of g overnment-wide s tatements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements The statement of net assets and the statement of activities display information about the School District as a w hole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is also eliminated to avoid "doubling up" revenues and expenses.

The statement of net assets presents the financial condition of the governmental activities of the School District at fiscal year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limitations. The comparison of direct expenses with program revenues identifies the extent to which each governmental activity is self-financing or draws from the general revenues of the School District.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

Fund Financial Statements During the year, the School District segregates transactions related to certain School D istrict functions or activities in separate funds in order to a id financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

### B. Fund Accounting

The School District uses funds to maintain its financial records during the year. A fund is d efined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following is the School District's major governmental fund:

*General Fund* The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

The other governmental funds of the School District account for grants and other resources whose use is restricted to a particular purpose.

**Proprietary Fund** Proprietary fund reporting focuses on the determination of operating income, changes in net assets, financial position and cash flows. The following is the School District's proprietary fund:

*Internal Service Fund* The internal service fund accounts for the financing of services provided by one department or agency to o ther departments or agencies of the School District on a cost reimbursement basis. The School District's only internal service fund accounts for a self-insurance program for employee medical and prescription drug benefits.

**Fiduciary Funds** Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split i nto four class ifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. A gency funds are c ustodial in nature (assets e qual liabilities) and do not involve measurement of r esults of o perations. The School D istrict's agency fund accounts for student activities. The private purpose trust funds account for assets held by the School D istrict in a trustee capacity.

### C. Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using the economic resources m easurement focus. All non-fi duciary assets and l iabilities associ ated with the operation of the School Di strict are included on the statement of net assets. The statement of activities presents increases (revenues) and decreases (expenses) in total net assets.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2008

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Fiduciary funds are reported using the economic resources measurement focus and are excluded from the Government-wide Financial Statements.

### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Non-Exchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of the fiscal year-end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 6). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

**Deferred Revenue** Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2008

Property taxes for which there is an enforceable legal claim as of June 30, 2008, but which were levied to finance fiscal year 2009 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

**Expenses/Expenditures** On the accrual basis of accounting, expenses are recognized at the time they are incurred. The fair value of donated commodities used during the year is reported in the food service fund as intergovernmental revenue and an expenditure of food service operations. In addition, this amount is reported on the statement of activities as an expense with a like amount reported within "operating grants and contributions" program revenue account.

Under the modified accrual basis, the measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

### E. Cash and Investments

To improve cash management, cash received by the School District is pooled. Monies for all funds, including proprietary funds are maintained in this pool. Individual fund integrity is maintained through School District records. Each funds interest in the pool is presented as "Equity in Pooled Cash and Investments" on the financial statements.

During fiscal year 2008, investments were limited to STAROhio. STAROhio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAR Ohio's share price, which is the price the investment could be sold for on June 30, 2008.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as "equity in pooled cash and investments". Investments with an original maturity of more than three months that are not made from the pool are reported as "investments".

Following Ohio statutes, the Board of Education has, by resolution, identified the funds to receive an allocation of interest. Interest revenue credited to the general fund during fiscal year 2008 amounted to \$204,033, which includes \$13,068 assigned from other School District funds.

### F. Restricted Assets

Assets are reported as restricted when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments or imposed by enabling legislation. Restricted assets include amounts required by statute to be set aside for the purchase of textbooks and instructional materials. See Note 20 for additional information regarding set-asides.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2008

### G. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The School District maintains a capitalization threshold of three thousand dollars. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Land Improvements	10-20 Years
<b>Buildings and Improvements</b>	25-40 Years
Furniture and Equipment	3-10 Years
Vehicles	3-10 Years
Textbooks	10-15 Years

### H. Compensated Absences

The School District reports compensated absences in accordance with the provisions of GASB No. 16, "Accounting for Compensated Absences". Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are eligible to receive termination benefits and those the School District had identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year end, taking into consideration any limits specified in the School District's termination policy.

The entire compensated absence liability is reported on the government-wide financial statements.

In governmental funds, the liability for unpaid compensated absences is the amount that is normally expected to be paid using expendable available financial resources.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2008

### I. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Bonds and capital leases are recognized as a liability on the fund financial statements when due.

### J. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

### K. Fund Balance Reserves and Designations

The School District reserves and designates for portions of fund equity which are legally segregated for specific future use or which do not represent available expendable resources and therefore are not available for appropriations for expenditures. Unreserved fund balance indicates that portion of fund equity, which is available for appropriation, in future periods. Fund balance reserves are established for encumbrances, property taxes and textbook/instructional purchases. A designation of fund balance has been established by Board Resolution to account for future contingencies.

The reserve for property taxes represents taxes recognized as revenue under generally accepted accounting principles but not available for appropriations under State statute.

### L. Interfund Activity

Transfers between governmental activities on the government-wide statements are eliminated. Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

On fund financial statements, receivables and payables resulting from short-term interfund loans and interfund services provided and used are classified as "interfund receivables/payables." Interfund balances are eliminated in the governmental activities column of the statement of net assets.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2008

### M. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2008

### N. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### O. Budgetary Data

All funds, other than agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the final amended certificate issued during fiscal year 2008.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the year.

### P. Implementation of New Accounting Policies

For the year ended 2008, the School District has implemented GASB Statement No. 45, "Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions", GASB Statement No. 48, "Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues", GASB Statement No. 49, "Accounting and Financial Reporting for Pollution Remediation Obligations", and GASB Statement No. 50, "Pension Disclosures – an amendment of GASB Statements No. 25 and No. 27."

GASB Statement No. 45 provides guidance on all aspects of OPEB reporting by employers. This Statement establishes standards for the measurement, recognition, and display of OPEB expense/expenditures and related liabilities (assets), note disclosures, and, if applicable, required supplementary information (RSI) in the financial reports of state and local governmental employers.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2008

GASB Statement No. 48 provides guidance on accounting for sales and pledges of receivables and future revenues. The Statement also requires governments to disclose in the notes to the financial statements the amount of future revenues that have been pledged or sold.

GASB Statement No. 49 provides guidance on how to calculate and report the costs and obligations associated with pollution cleanup efforts.

GASB Statement No. 50 more closely aligns the financial reporting requirements for pensions with those for other postemployment benefits (OPEB) and, in doing so, enhances information disclosed in notes to financial statements or presented as required supplementary information (RSI) by pension plans and by employers that provide pension benefits.

The reporting changes required by this Statement amend applicable note disclosure and RSI requirements of GASB Statement No. 25, "Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans", and GASB Statement No. 27, "Accounting for Pensions by State and Local Governmental Employers", to conform with requirements of GASB Statement No. 43, "Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans", and GASB Statement No. 45, "Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions".

Implementation of these GASB Statements did not affect the presentation of the financial statements of the School District.

### Note 3 – Accountability

### Fund Deficits

Fund balances at June 30, 2008 included the following individual fund deficits:

Nonmajor Governmental Funds:

Title VI-B	\$ 14,225
Title II-A	5,669
E-Rate	2,160

The deficits in these governmental funds resulted from adjustments for accrued liabilities. The general fund is liable for any deficit in these funds and will provide transfers when cash is required, not when accruals occur.

### Note 4 – Budgetary Basis of Accounting

While the School District is reporting financial position, results of operations and changes in fund balance/retained earnings on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law and described above is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual, is presented for the general fund on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2008

- 1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- 2. Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- 3. Encumbrances are treated as expenditures (budget) rather than as a reservation of fund balance (GAAP).
- 4. Advances In and Advances Out are operating transactions (budget) as opposed to balance sheet transactions (GAAP)

The following table summarizes the adjustments necessary to reconcile the GAAP basis statement to the budgetary basis statement on a fund type basis for the general fund.

### **Net Change in Fund Balance**

GAAP Basis	\$ 1,426,386
Net Adjustment for Revenue Accruals	(641,285)
Advance Out	(25,000)
Net Adjustment for Expenditure Accruals Adjustment for Encumbrances	(342,098) (439,730)
Adjustment for Encumbrances	 (439,730)
Budget Basis	\$ (21,727)

### **Note 5 – Deposits and Investments**

State statutes classify monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2008

Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies to be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States:
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAROhio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2008

Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Custodial credit risk is the risk that in the event of bank failure, the government's deposits may not be returned to it. Protection of School District's cash and deposits is provided by the Federal Deposit Insurance Corporation (FDIC), as well as qualified securities pledged by the institution holding the assets. By law, financial institutions must collateralize all public deposits. The face value of the pooled collateral must equal at least 105 percent of uninsured public funds deposited. Collateral is held by trustees including the Federal Reserve Bank and designated third party trustees of the financial institutions.

*Undeposited Cash* - At fiscal year-end, the District had \$150 in undeposited cash on hand which is included as part of "equity in pooled cash and investments."

**Deposits** - At fiscal year-end, the carrying amount of the School District's deposits was \$6,373,111 and the bank balance was \$6,526,428. Of the bank balance:

- 1. \$300,000 of the bank balance was covered by depository insurance; and
- 2. \$6,226,428 was uninsured and uncollateralized. Although the securities serving as collateral were held by the pledging institution in the pledging institution's name, and all State statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the School District to a successful claim by the FDIC.

*Investments* - Investments are reported at fair value. As of June 30, 2008, the School District had the following investments:

		N	Maturity
	 Fair Value	0-1	12 Months
STAROhio	\$ 815,182	\$	815,182

**Interest Rate Risk:** The Ohio Revised Code generally limits security purchases to those that mature within five years of the settlement date. The School District's policy is to follow State statute which is to invest funds with the highest interest rate bid.

**Credit Risk:** The School District's only investment during the fiscal year is STAROhio. Its investment in STAROhio is rated AAAm by Standard and Poor's.

**Concentration of Credit Risk:** The School District investment policy is to be diversified to eliminate the risk of loss resulting from over concentration of assets in a specific maturity, a specific issue or a specific class of securities. Strategies to achieve this are determined and revised periodically. All investments and deposits are collateralized pursuant to the Ohio Revised Code.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2008

#### **Note 6 - Property Taxes**

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real, public utility and tangible personal property (used in business) located in the School District. Real property tax revenue received in calendar 2008 represents collections of calendar year 2007 taxes. Real property taxes received in calendar year 2008 were levied after April 1, 2007, on the assessed value listed as of January 1, 2007, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2008 represents collections of calendar year 2007 taxes. Public utility real and tangible personal property taxes received in calendar year 2008 became a lien December 31, 2007, were levied after April 1, 2007 and are collected in 2008 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

Tangible personal property tax revenue received during calendar 2008 (other than public utility property) represents the collection of 2008 taxes. Tangible personal property taxes received in calendar year 2008 were levied after April 1, 2007, on the value as of December 31, 2006. Tangible personal property is currently assessed at twenty-five percent of true value for capital assets and twenty-four percent of true value for inventory. Payments by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the School District prior to June 30.

House Bill No. 66 was signed into law on June 30, 2005. House Bill No. 66 phases out the tax on tangible personal property of general businesses, telephone and telecommunications companies, and railroads. The tax on general business and railroad property will be eliminated by calendar year 2009, and the tax on telephone and telecommunications property will be eliminated by calendar year 2011. The tax is phased out by reducing the assessment rate on the property each year. The bill replaces the revenue lost by the School District due to the phasing out of the tax. In calendar years 2006 - 2010, the School District will be fully reimbursed for the lost revenue. In calendar years 2011-2017, the reimbursements will be phased out.

The School District receives property taxes from Madison County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2008, are available to finance current fiscal year operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and tangible personal property taxes which are measurable as of June 30, 2008 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2008

operations is offset by a credit to deferred revenue. The amount available as an advance at June 30, 2008, was \$1,080,993 in the General Fund, \$55,785 in the Permanent Improvement Capital Projects Fund. On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been deferred.

The assessed values upon which the fiscal year 2008 taxes were collected are:

	2007 Second	2008 First				
	Half Collections					
	Amount	Percent	Amount	Percent		
Agricultural/Residential				<u> </u>		
and Other Real Estate	\$143,376,870	78.79%	\$144,558,850	80.87%		
Commercial/Industrial	14,015,430	7.70%	14,130,460	7.91%		
Public Utility	69,580	0.04%	118,800	0.07%		
Tangible Personal Property	24,508,370	13.47%	19,926,650	11.15%		
Total	\$181,970,250	100.00%	\$178,734,760	100.00%		
Tax rate per \$1,000 of assessed valuation	\$68.25		\$68.25			
assessed variation	Ψ00.23		ψ00.23			

#### Note 7 - Receivables

Receivables at June 30, 2008, consisted of taxes, intergovernmental grants and interfund. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds. The intergovernmental receivable at June 30 consisted of federal grants and excess costs receivable.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2008

Note 8 – Capital Assets

Capital asset activity for the fiscal year ended June 30, 2008, was as follows:

	Balance 6/30/2007	Additions	Reductions	Balance 6/30/2008
Governmental Activities:	0/30/2007	raditions	reductions	0/30/2000
Capital Assets, not being depreciated:				
Land	\$ 824,440	\$ 0	\$ 0	\$ 824,440
Capital Assets, being depreciated				
Land Improvements	745,758	107,250	0	853,008
Buildings and Improvements	6,102,890	75,500	0	6,178,390
Furniture and Fixtures	914,837	52,209	0	967,046
Vehicles	1,230,914	419,560	0	1,650,474
Textbooks	649,193	0	0	649,193
Total Capital Assets, being depreciated	9,643,592	654,519	0	10,298,111
Less Accumulated Depreciation:				
Land Improvements	(533,347)	(21,022)	0	(554,369)
Buildings and Improvements	(4,343,634)	(84,188)	0	(4,427,822)
Furniture and Fixtures	(691,618)	(54,515)	0	(746,133)
Vehicles	(1,050,968)	(72,143)	0	(1,123,111)
Textbooks	(641,605)	(7,588)	0	(649,193)
Total Accumulated Depreciation	(7,261,172)	(239,456)	0	(7,500,628)
Total Capital Assets being depreciated, net	2,382,420	415,063	0	2,797,483
Governmental Activities Capital Assets, Net	\$ 3,206,860	\$ 415,063	\$ 0	\$ 3,621,923

Depreciation expense was charged to governmental functions as follows:

Instruction:		
Regular	\$	93,282
Special		846
Vocational		4,019
Support Services:		
Administration		21,739
Fiscal		37
Operation and Maintenance of Plant		5,675
Pupil Transportation		77,177
Operation of non instructional		13,734
Extracurricular Activities		22,947
	<del>-</del>	
Total Depreciation	\$	239,456

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2008

#### Note 9 – Risk Management

#### A. Property and Liability

The School District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, injuries to employees, and natural disasters. The School District has addressed these various types of risk by purchasing a comprehensive insurance policy through commercial carriers. General liability insurance is maintained in the amount of \$1,000,000 for each occurrence and \$2,000,000 in the aggregate. In addition, the School District also maintains a \$3,000,000 umbrella liability policy.

The School District maintains fleet insurance in the amount of \$1,000,000 for any one accident or loss and replacement cost insurance on buildings and contents in the amount of \$27,829,786 (based on the most recent industrial appraisal). Insurance levels are monitored by the Treasurer and adjusted annually based on current capital assets values.

#### B. Workers' Compensation

The School District participates in the Ohio School Boards Association Workers' Compensation Group Rating Program (Program), an insurance purchasing pool. The Program's business and affairs are conducted by a three member Board of directors consisting of the President, the President-Elect and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating Districts pay an enrollment fee to the Program to cover the costs of administering the program.

The Plan is intended to achieve the benefit of a reduced premium for The School District by virtue of its grouping and representation with other participants in the Plan. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the Plan.

Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performances is compared to the overall savings percent of the Plan. Participation in the Plan is limited to school districts that can meet the Plan's selection criteria. The school districts apply for participation each year. The firm of Gates McDonald provides administrative, cost control and actuarial services to the Plan. Each year, The School District pays an enrollment fee to the Plan to cover the costs of administering the program.

#### C. Employee Medical Benefits

The School District has established an internal service "self-insurance" fund, in conjunction with a formalized risk management program, in an effort to minimize risk exposure and control claims and premium costs.

This self-insurance fund was established for the purpose of accumulating balances sufficient to self-insure basic medical, dental, vision, and prescription drug coverage and permit excess umbrella coverage for claims over a pre-determined level. Board and employee premium contributions are determined by negotiated agreement. Amounts are paid into this fund from the General Fund, Food Service Fund, and certain Special Revenue Funds (Grants). Effective July 1, 2005, the School District has procured a new self

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2008

funded plan administered under the auspices of the Ohio Mid-Eastern Regional Education Service Agency (OMERESA). The plan will require terminal liability reserves to be accrued monthly via premiums, and held in trust by the consortium. Deposit Liability reserves and Budgetary reserves will remain in the School District's self-insurance fund.

Liabilities include an amount for claims that have been incurred but not reported. Because actual claims liabilities depend on such complex factors as inflation, changes in legal doctrines, and damage awards, the process used in computing claims liability does not necessarily result in an exact amount. Claims liabilities are re-evaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic and social factors. Liabilities for incurred losses to be settled by fixed or reasonably determinable payments over a long period of time are reported at their present value using expected future investment assumptions as determined by the third party administrator. A summary of changes in self-insurance claims for the year ended June 30, 2008 follows:

	Ba	lance	Current Year	Claims	Balance at
	Beginni	ng of Year	Claims	Payments	End of Year
					_
2008	\$	228,428	1,497,099	1,426,790	298,737
2007	\$	190,357	1,983,094	1,945,023	228,428

#### **Note 10 - Defined Benefit Pension Plans**

#### A. School Employees Retirement System

The School District contributes to the School Employees Retirement System (SERS), a cost-sharing multiple employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by State Statue Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3476 or by calling (614) 222-5853. It is also posted on SERS' website, <a href="https://www.ohsers.org">www.ohsers.org</a>, under Forms and Publications.

Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute at an actuarially determined rate. The current rate is 14 percent of annual covered payroll. A portion of the School District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for fiscal year 2008, 9.16 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended, up to statutory maximum amounts, by the SERS' Retirement Board. The School District's contributions to SERS for the years ended June 30, 2008, 2007 and 2006 were \$220,644, \$240,072 and \$236,520 respectively; 53% has been contributed for fiscal year 2008, and 100% for the fiscal years 2007 and 2006.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2008

#### B. State Teachers Retirement System

The School District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement system. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3371 or by calling (888) 227-7877, or by visiting the STRS Ohio Web site at <a href="https://www.strsoh.org">www.strsoh.org</a>.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on member contributions and earned interest matched by STRS Ohio funds times an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5% of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan. Existing members with less than five years of service credit as of June 30, 2001, were given the option of making a one time irrevocable decision to transfer their account balances from the existing DB Plan into the DC Plan or the Combined Plan. This option expired on December 31, 2001. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

For the fiscal year ended June 30, 2008, plan members were required to contribute 10 percent of their annual covered salaries. The School District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employer contributions.

The School District's required contributions for pension obligations to the DB Plan for the fiscal years ended June 30, 2008, 2007, and 2006 were \$697,421, \$670,419 and \$612,748, respectively. Contributions to the DC and Combined Plans for fiscal year 2008 were \$10,664 made by the School District and \$14,464 made by the plan members. \$106,332 represents the unpaid contribution for fiscal year 2008, and is recorded as a liability within the respective funds, 85% has been contributed for fiscal year 2008 and 100% for fiscal years 2007 and 2006.

#### C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System have an option to choose Social Security or the School Employees

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2008

Retirement System/State Teachers Retirement System. As of June 30, 2008, all members of the Board of Education have elected Social Security. The Board's liability is 6.2 percent of wages paid.

#### **Note 11 - Postemployment Benefits**

#### A. School Employee Retirement System

Plan Description – The School District participates in two cost-sharing multiple employer defined benefit OPEB plans administered by the School Employees Retirement System for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's and traditional indemnity plans as well as a prescription drug program. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries up to a statutory limit. Benefit provisions and the obligations to contribute are established by the System based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad St., Suite 100, Columbus, Ohio 43215-3746.

Funding Policy – State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocated the remainder of the employer contribution of 14% of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 401h. For 2008, 4.18% of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined amount; for 2008, this amount was \$35,800.

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

The School District's contributions for health care for the fiscal years ended June 30, 2008, 2007, and 2006 were \$85,436, \$84,294, and \$106,238 respectively.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For 2008, this actuarially required allocation was 0.66 percent of covered payroll. The School District's contributions for Medicare Part B for the fiscal years ended June 30, 2008 were \$9,787, which equaled the required contributions for the year.

#### B. State Teachers Retirement System

Plan Description – The School District contributes to the cost sharing multiple employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law,

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2008

funding for post-employment health care may be deducted from employer contributions. For 2008, STRS Ohio allocated employer contributions equal to 1% of covered payroll to the Health Care Stabilization Fund. The School District's contributions for health care for the fiscal years ended June 30, 2008, 2007, and 2006 were \$46,092, \$48,382, and \$44,230 respectively.

#### Note 12 – Other Employee Benefits

#### Compensated Absences

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn ten to twenty two days of vacation per fiscal year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers do not earn vacation time.

Teachers, Administrators, and Classified employees earn sick leave at a rate of one and one-quarter days per month which may be accumulated up to a maximum of 271 days for classified employees and 270 for certified employees. Upon retirement, payment is made for one-fourth of accrued with a maximum of 57 days for classified employees and 85 days for certified employees.

#### Note 13 - Long - Term Obligations

The changes in the School District's long-term obligations during the year consist of the following:

	utstanding /01/2007	A	dditions	R	eductions	atstanding /30/2008	]	mounts Due in ne Year
Governmental Activities:  General Obligation Bonds: Energy Conservation	\$ 255,000	\$	0	\$	20,000	\$ 235,000	\$	20,000
Other Long-Term Liabilities Capital Lease	44,636		0		25,158	19,478		19,478
Compensated Absences	426,018		22,819		169,301	279,536		67,344
Early Retirement Incentive	7,000		0		7,000	0		0
Total Other Long-Term Liabilities	477,654		22,819		201,459	299,014		86,822
Total Governmental Activities Long-Term Liabilities	\$ 732,654	\$	22,819	\$	221,459	\$ 534,014	\$	106,822

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2008

Energy Conservation Bonds - Energy conservation bonds in the amount of \$319,550 were issued in accordance with Chapter 133 of the Ohio Revised Code on July 1, 2003 with an average annual interest rate of 3.66%. The purpose of the energy conservation bonds issued was to reduce energy consumption in buildings owned by the School District. The energy conservation bonds were scheduled to be repaid over a 14 year period with the final payment due on December 1, 2016. The bonds will be retired from the capital projects fund.

Capital leases will be paid from the capital projects fund. Compensated absences will be paid from the funds which the employee's salaries are paid.

Principal and interest requirements to retire general obligation bonds outstanding at June 30, 2008 are as follows:

Fiscal Year Ending June 30,	Principal Inter			Interest		Total
2009	\$	20,000	\$	9,355	\$	29,355
2010		25,000		8,586		33,586
2011		25,000		7,661		32,661
2012		25,000		6,680		31,680
2013-2017		140,000		16,513		156,513
Total	\$	235,000	\$	48,795	\$	283,795

#### **Note 14 – Capitalized Leases**

The School District is making installment payments on fitness equipment purchased with an original value of \$191,901. This obligation provides for interest at rates of 3.65%, with an outstanding balance of \$19,478 at June 30, 2008.

Fiscal Year Ending June 30,	P	Principal		terest	Total		
2009	\$	19,478	\$	298	\$	19,776	

#### Note 15 – Deferred Revenue

Deferred revenue consisted of the following:

	S	tatement of	Balance
	1	Net Assets	 Sheet
Property Taxes Receivable	\$	4,388,452	\$ 4,650,938
Grants Receivable		0	106,882
Total Deferred	\$	4,388,452	\$ 4,757,820

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2008

#### **Note 16 - Interfund Transfers**

Transfers made during fiscal year 2008 were as follows:

Fund	Tra	insfer In	T	ransfer Out
General Fund Nonmajor Governmental Funds:	\$	0	\$	5,715
Public School Support		0		820
Extracurricular		820		0
Vocational Education		5,715		0
	\$	6,535	\$	6,535

These transfers are made to move unrestricted balances to support programs and projects accounted for in other fund.

#### **Note 17 – Interfund Balances**

Interfund balances at June 30, 2008 consisted of the following:

	Ir	nterfund	Interfund		
Fund	Re	eceivable	F	Payable	
General Fund	\$	27,161	\$	0	
Nonmajor Governmental Funds:					
Extracurricular				25,000	
E-Rate		0		2,161	
Total	\$	27,161	\$	27,161	

Interfund receivables and payables resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, or (3) payments between funds are made. As of June 30, 2008, all interfund payables outstanding are anticipated to be repaid in fiscal year 2009.

#### **Note 18 - Jointly Governed Organizations**

Miami Valley Educational Computer Association – The School District is a participant in the Miami Valley Educational Computer Association (MVECA) which is a computer consortium. MVECA is an association of public school districts within the boundaries of Clark, Clinton, Fayette, Greene and Highland Counties. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. The governing board of MVECA consists of six representatives from the member districts elected by majority vote of all charter member school districts within each county plus one representative

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2008

from the fiscal agent. The School District paid MVECA \$31,081 for services provided during the fiscal year. Financial information can be obtained from Angie Crandall, Executive Director, at MVECA at 330 Enon Road, Yellow Springs, Ohio 45387.

**Central Ohio Joint Vocational School** - The Central Ohio Joint Vocational School is a distinct political subdivision of the State of Ohio operated under the direction of a Board of Education consisting of one representative from each of the seven participating school districts' elected boards, which possesses its own budgeting and taxing authority. To obtain financial information, write to the Treasurer of the Central Ohio Joint Vocational School, 7877 U.S. Route 42, NE, Plain City, Ohio 43064.

#### **Note 19- Contingencies**

#### A. Grants

The School District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at year end.

#### B. Litigation

The School District is party to legal proceedings. The School District is of the opinion that the ultimate disposition of claims will not have a material effect, if any, on the financial condition the School District.

#### Note 20- Set-Asides

The School District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for acquisition and construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in cash at year-end and carried forward to be used for the same purposes in future years.

The following cash basis information describes the change in the year end set-aside amounts for textbooks and capital acquisition. Disclosure of this information is required by State statute.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2008

	Capital Improvement Reserve		Ins	Textbook atructional Materials Reserve		Total
Set-Aside Cash Balance as of June 30, 2007	\$	0	\$	0	\$	0
Set-Aside Carryover Balance as of June 30, 2007		0		268,617		268,617
Current Year Set-Aside Requirement		221,481		221,481		442,962
Qualifying Disbursements		(667,475)		(382,922)	(1	,050,397)
Total	\$	(445,994)	\$	107,176	\$	(338,818)
Cash Balance Carried Forward to FY 2009	\$	0	\$	107,176	\$	107,176
Restricted Cash					\$	107,176

The School District had qualifying disbursements during the year that reduced the capital improvements reserve set-asides below zero, these amounts may not be used to reduce the set-aside requirement of future years. Amounts remaining in the textbooks set-aside at fiscal year-end are represented by a reserve fund balance presented on the balance sheet.

#### **Note 21 – Contractual Commitments**

As of June 30, 2008, the School District had the following contractual commitments for the new K-12 Facility:

Contractor's	Co	Contractual			Balance	
Name	Co	Commitment		ended	6/30/2008	
Dave York	\$	176,921	\$	0	\$ 176,921	

## MADISON PLAINS LOCAL SCHOOL DISTRICT Madison County

Schedule of Federal Awards, Receipts and Expenditures For the Fiscal Year Ended June 30, 2008

FEDERAL GRANTOR		Federal				
Pass Through Grantor	Grant C	FDA		Non-Cash		Non-Cash
Program Title	Year	Number	Receipts	Receipts	Disbursements	Disbursements
U.S. DEPARTMENT OF AGRICULTURE						
Passed Through Ohio Department of Education:						
Child Nutrition Cluster:						
Non-Cash Assistance (Food Distrtibution)						
National School Lunch Program		10.555	\$ 0 \$	55,411 \$	0 3	\$ 55,411
Cash Assistance:						
School Breakfast Program		10.553	22,217		22,217	
National School Lunch Program		10.555	136,243	0	136,243	0
Total Nutrition Cluster			158,460	55,411	158,460	55,411
Total U.S. Department of Agriculture			158,460	55,411	158,460	55,411
LIC DEDADEMENTE OF EDUCATION						
U.S. DEPARTMENT OF EDUCATION						
Passed Through Ohio Department of Education:						
Title I Grants to Local Educational Agencies	2007	84.010	10,028	0	26,778	0
Title I Grants to Local Educational Agencies	2008	84.010	130,835	0	110,215	0
			140,863	0	136,993	0
Special Education Grants to States	2007	84.027	32,839	0	41,534	0
Special Education Grants to States	2008	84.027	293,687	0	276,621	0
Special Badeanon Grants to States	2000	01.027	326,526	0	318,155	0
Safe and Drug-Free Schools and Communities_State Gra	ants	84.186	3,235	0	2,866	0
		04.200	1.070	0	2.105	0
State Grants for Innovative Programs		84.298	1,872	0	2,185	0
Education Technology State Grants		84.318	1,484	0	1,484	0
Improving Teacher Quality State Grants		84.367	51,963	0	50,060	0
<b>Total U.S. Department of Agriculture</b>			525,943	0	511,743	0
<b>Total Federal Assisstance</b>			\$ 684,403 \$	55,411 \$	670,203	\$ 55,411

See accompanying notes to the Schedule of Federal Awards Receipts and Expenditures

#### Madison Plains Local School District Madison County

Notes to the Schedule of Federal Awards, Receipts and Expenditures For the Fiscal Year Ended June 30, 2008

#### NOTE A – SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Federal Awards Re ceipts and Expenditures (the Schedule) summari zes activity of the School District's federal award programs. The schedule has been prepared on the cash basis of accounting.

#### NOTE B - FOOD DISTRIBUTION PROGRAM

Program regulators do n ot require the School District to maintain separate inventor y records for purchased food and food received from the U.S. Department of Agriculture. This non-monetary assistance (expenditures) is reported in the Schedule at the fair market value of the commodities received.

#### NOTE C - CHILD NUTRITION CLUSTER

Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first.

#### NOTE D - SCHOOL WIDE PROGRAM

The District currently operates a school-wide program for their Title I fund in the Elementary schools.

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#### MANNING & ASSOCIATES CPAs, LLC

6105 NORTH DIXIE DRIVE DAYTON, OHIO 45414

## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Madison Plains Local School District Madison County 55 Linson Road SW London, Ohio 43140-9751

To the Board of Education:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Madison Plains Local School District, Madison County, (the District), as of and for the fiscal year ended June 30, 2008, which collectively comprise the District's basic financial statements and have issued our report thereon January 26, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinion on the financial statements, but not to opine on the effectiveness of the School District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the School District's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the District's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

We consider the following deficiency described in the accompanying schedule of finding to be a significant deficiency in internal control over financial reporting: 2008-001.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the District's internal control will not prevent or detect a material financial statement misstatement.

Madison Plains Local School District
Madison County
Independent Auditors' Report on Compliance and Internal Control
Required by *Government Auditing Standards*Page 2

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies and according, would not necessarily disclose all significant deficiencies that are also material weaknesses. However of the significant deficiency described above we believe finding number 2008-001 is also material weakness.

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matters that we must report under *Government Auditing Standards*, which is described in the accompanying schedule of findings as item 2008-001.

The District's response to the finding identified in our audit is described in the accompanying schedule of findings. We did not audit the District's responses and, accordingly, we express no opinion on it.

We intend this report solely for the information and use of the audit committee, management, Board of Education, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

Manning & Associates CPAs, LLC Dayton, Ohio

January 26, 2010

#### MANNING & ASSOCIATES CPAs, LLC

6105 NORTH DIXIE DRIVE DAYTON, OHIO 45414

## REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Madison Plains Local School District Madison County 55 Linson Road SW London, Ohio 43140-9751

To the Board of Education:

#### **Compliance**

We have audited the compliance of the Madison Plains Local School District (the District) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133, *Compliance Supplement* that apply to each of its major federal programs for the year ended June 30, 2008. The summary of auditor's results section of the accompanying schedule of findings identifies the District's major federal programs. The District's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the School District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the types of compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, the Madison Plains Local School District complied, in all material respects, with the requirements referred to above that apply to each of its major federal programs for the year ended June 30, 2008.

#### **Internal Control Over Compliance**

The District's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could directly and materially affect a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance.

Accordingly we do not express an opinion on the effectiveness of the District's internal control over compliance.

Madison Plains Local School District
Madison County
Report on Compliance with
Requirements Applicable to Each Major Federal Program
and on Internal Control Over Compliance with Accordance
with OMB Circular A-133
Page 2

A *control deficiency* in internal control over compliance exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent or detect noncompliance with a federal program compliance requirement on a timely basis. A *significant deficiency* is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to administer a federal program such that there is more than a remote likelihood that the District's internal control will not prevent or detect more-than-inconsequential noncompliance with a federal program compliance requirement.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that the District's internal control will not prevent or detect material noncompliance with a federal program's compliance requirements.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses as defined above.

The School District's response to the finding identified in our audit is described in the accompanying schedule of findings. We did not audit the School District's response and, accordingly, we express no opinion on it.

We intend this report solely for the information and use of the audit committee, management, Board of Education, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

Manning & Associates CPAs, LLC Dayton, Ohio

January 26, 2010

#### Madison Plains Local School District Madison County

#### SCHEDULE OF FINDINGS OMB CIRCULAR A-133 § .505 JUNE 30, 2008

#### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	Yes
(d)(1)(ii)	Were there any other significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	Yes
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
(d)(1)(iv)	Were there any other significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510?	No
(d)(1)(vii)	Major Programs (list):	Special Education_Grants to States 84.027 Title I CFDA 84.010
(d)(1)(vi)	Dollar Threshold: Type A/B Programs	Type A: > \$300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	No

#### FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None.

#### SCHEDULE OF FINDINGS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

## FINDING RELATED TO THE FINANCAIL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2008-001

Noncompliance and Material Weakness/Significant Deficiency

The District lacks controls over timely and accurate financial reports. The District consults with a firm to prepare it annual GAAP financial statements; however, the final documentation to complete that process was not received until December 2009, which is beyond the deadline for filing the financial report with the Auditor of State's of fice and beyond the required deadline for the Federal Clearinghouse. The Auditor of State's Office did obtain an extension of time to file with the clearinghouse on behalf of the District.

**Ohio Rev Code Section 117.38** states, in part, the each public office, shall file a financi al report for GAAP –basis entities within 150 days of fiscally ear end. Any public office not filing the report by the required date shall pay a penalty of twenty-five dollars for each day the report remains unfiled, not to exceed seven hundred fiftly dollars. **OMB-A-133** requires entities who expend move than \$500,000 in federal funds to have an a udit completed within nine months after the entity's year end. The District is delinquent in filing those reports

While there were delay s in both filing the annual GAAP report and com pleting the annual audit due to numerous circumstances, timely financial reports is essential to the operation of the District to help ensure complete and accurate data is being provided to the District's citizens.

We recommend the District management take a more active role in overseeing the financial reporting process. We further recommend that they evaluate steps necessary to ensure financial reports are issued in a timely manner. This will help ensure that reports are submitted as required.

Response: The Treasurer is aware of the requirements.

#### SCHEDULE OF PRIOR AUDIT FINDINGS OMB CIRCULAR A-133 & .315 (b) JUNE 30, 2008

			Not Corrected, Partially Corrected; Significantly Different Correction Action
Finding	Finding	Fully	Taken; or Finding No Longer Valid;
Number	Summary	Corrected?	Explain
	Lack of control over filing timely and accurate financial reports	No	Reissue as Finding 2008-001
2007-002	In adequate depository agreement	Yes	
2007-003	Lack of control over financial reporting	Yes	



# Mary Taylor, CPA Auditor of State

#### MADISON PLAINS LOCAL SCHOOL DISTRICT

#### **MADISON COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED MAY 6, 2010